



**UTAH TELECOMMUNICATION OPEN  
INFRASTRUCTURE AGENCY**

**FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED JUNE 30, 2022**

**Together with Independent Auditor's Report**

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
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CERTIFIED PUBLIC  
ACCOUNTANTS

Gary K. Keddington, CPA  
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## INDEPENDENT AUDITOR'S REPORT

To the Board of Directors  
Utah Telecommunication Open Infrastructure Agency  
Murray, Utah

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the proprietary fund of Utah Telecommunication Open Infrastructure Agency (UTOPIA), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise UTOPIA's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the proprietary fund of UTOPIA, as of June 30, 2022, and the respective changes in financial position, and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of UTOPIA and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about UTOPIA's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of UTOPIA's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about UTOPIA's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of proportionate share of net pension liability, the pension schedule of contributions, and the schedule of changes in the total OPEB liability and related ratios, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Change in Accounting Principle***

As described in Note 1 to the financial statements, the City adopted new accounting guidance, GASB Statement No. 87, *Leases*. Our opinion is not modified with respect to this matter.

#### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 30, 2022, on our consideration of UTOPIA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering UTOPIA's internal control over financial reporting and compliance.

**K&C, CPA<sub>s</sub>**

Salt Lake City, Utah  
December 30, 2022

## **UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY MANAGEMENT DISCUSSION AND ANALYSIS**

### **Introduction**

The following is a discussion and analysis of the Utah Telecommunication Open Infrastructure Agency (UTOPIA) financial activities for the fiscal year ending June 30, 2022.

### **Description of Business**

UTOPIA is a consortium of 15 Utah cities, created to provide construction and operations for a wholesale state-of-the-art fiber optic telecommunications infrastructure. This effort on the part of the member cities promotes economic development and improves the quality of life for their residents. UTOPIA established an open access network, which allows private sector service providers to use the network to deliver services. The open access concept results in more competition and has resulted in more choice and increased value for the residents and businesses of its member cities.

Eleven of the current UTOPIA member cities pledged sales tax revenues as partial loan guarantees in order to secure financing for the network. UTOPIA, along with a sister company, Utah Infrastructure Agency (UIA), is constructing a wholesale advanced communications network within the borders of its member cities. The network is built with fiber-to-the-premises technology, which transmits information at the speed of light, significantly faster than existing copper, cable, wireless or satellite systems. Fiber has become accepted as the only infrastructure capable of delivering the capacity and speed needed to meet today's telecommunications and broadband requirements. It is currently used for the backbone of the Internet and other high-demand applications, and has become the gold standard for "the last mile" into homes and businesses. The member cities of UTOPIA were early to recognize this trend and have installed the fiber-optic cable necessary to connect each member city and the homes and businesses within each city.

To help facilitate growth, several cities formed another inter-local entity named the Utah Infrastructure Agency (UIA) in June of 2010. UTOPIA has entered into an agreement to provide network services and access to UIA. Through this arrangement, UTOPIA has been and will continue to be able to generate additional revenue.

Thirty-one service providers – including XMission, Veracity, SumoFiber, Beehive, and First Digital – were actively providing services and a total of 47,666 homes and businesses had subscribed to services at year end on the combined UTOPIA/UIA network. This represents 31% of addresses passed by the network. UTOPIA/UIA substantially completed the construction of the network within the eleven pledging UTOPIA member cities by June 2022. Future growth of the network outside of the UTOPIA cities will be largely demand-based, bringing the network first to those areas that will bring the best return on investment. UTOPIA has been successful in accomplishing its original mission: to build and maintain a fiber network to serve all of the businesses and residents in UTOPIA's member cities.

As of the end of June 2022, more than 4,900 miles of fiber cable have been placed within the boundaries of the eleven member and partner cities. Within footprints serviced by 185 hut sites, there are approximately 165,000 addresses which could immediately subscribe for services on the UTOPIA/UIA network.

## **UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY MANAGEMENT DISCUSSION AND ANALYSIS (Continued)**

### **Highlights**

Financial highlights include:

- Average monthly recurring subscriber revenues for UTOPIA increased from \$644,200 in FY 2021 to \$687,900 in FY 2022. Most of the new subscribers on the UTOPIA/UIA network are customers of UIA. UTOPIA entered into a service contract with the City of Idaho Falls, Idaho in 2019 and revenue from those customers averaged \$36,700 per month in FY 2022. Revenue from Internet Service Provider network-to-network interface also increased in FY 2022.
- Total operating revenues increased by 9% in fiscal year 2022.
  - Revenue from Access Fees increased by 10%
  - Revenue from UTOPIA's service contract with UIA increased by 24% due to a large increase in the number of customers served by UIA.

### **Overview of Financial Statements**

The financial statements included in this report have been prepared in compliance with generally accepted accounting principles. The statement of net position provides information about the Agency's resources and obligations at year-end. The statement of revenues, expenses, and changes in fund net position presents the results of business activities during the year. The statement of cash flows presents changes in cash and cash equivalents resulting from operational and investing activities. Notes to the financial statements provide required disclosures and other information that are essential to the full understanding of material data provided in the statements. The notes present information about the Agency's accounting policies, significant account balances, obligations, commitments, contingencies, and subsequent events.

Total Assets increased by \$1.8M due primarily to an increase in current assets of \$1.2M and increased leased assets of \$2.1M offset by increased depreciation on existing assets. Deferred Outflows of Resources decreased by \$35.1M, related to a change in the fair value of existing interest rate swap contracts. The agency's recorded liability for the interest rate swap decreased by the same amount. Net Position decreased by \$13.3M, mostly attributable to interest paid on outstanding debt. The pledging UTOPIA cities have been paying debt service on the outstanding revenue bonds since debt service started in 2004. UTOPIA records a Note Payable for all debt service pledge payments received from the cities and accrues interest on the notes.

Operating revenues for the fiscal year exceeded estimated revenues by approximately \$3.0M, 20% of budgeted revenue. \$2.5M was due to non-recurring revenue. \$500,000 was due to recurring revenue. Operating expenses (expenses excluding interest and depreciation) were under the final budgeted amount by \$589,000.

The income from operations changed from a loss of \$1,976,500 in fiscal year 2021 to income of \$506,900 in fiscal year 2022. This is primarily due to increased operating revenues of \$1,659,300. Operating expenses also decreased by \$824,000 primarily due to decreased payroll expenses.

Miscellaneous operating revenue and miscellaneous operating expense are related to UTOPIA's contracts with the City of Idaho Falls and Yellowstone Fiber located in Bozeman, MT. UTOPIA passes through the cost of materials purchased on behalf of Idaho Falls and Yellowstone Fiber. UTOPIA charges a consulting service fee equal to 3% of that cost.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
MANAGEMENT DISCUSSION AND ANALYSIS (Continued)**

Table 1 – A Summary of the Agency’s Statement of Net Position is presented below.

	<u>2022</u>	<u>2021</u>
Current and other assets	\$ 4,437,692	\$ 3,193,107
Capital assets	<u>60,398,817</u>	<u>59,798,314</u>
Total Assets	<u>64,836,509</u>	<u>62,991,421</u>
Deferred outflows of resources	<u>52,384,752</u>	<u>87,509,526</u>
Current and other Liabilities	7,228,696	5,449,179
Long-term liabilities outstanding	<u>417,166,923</u>	<u>441,827,721</u>
Total Liabilities	<u>424,395,619</u>	<u>447,276,900</u>
Deferred inflows of resources	<u>4,327,517</u>	<u>1,462,057</u>
Net investment in capital assets	(115,619,773)	(115,473,990)
Restricted	627,909	553,481
Unrestricted	<u>(196,510,011)</u>	<u>(183,317,501)</u>
Net Position	<u><u>\$ (311,501,875)</u></u>	<u><u>\$ (298,238,010)</u></u>

Table 2 - Summary of the Agency’s Statement of Revenues, Expenses and Changes in Fund Net Position:

	<u>2022</u>	<u>2021</u>
Revenues:		
Operating revenues	\$ 19,884,675	\$ 18,225,333
Interest income	8,366	7,780
Other revenues	<u>9,962</u>	<u>1,088</u>
Total Revenues	<u>19,903,003</u>	<u>18,234,201</u>
Expenditures:		
General and administrative	10,840,827	11,114,323
Network	2,897,859	2,742,291
Depreciation and amortization	3,374,830	3,289,770
Other operating expenses	2,264,299	3,055,466
Bond interest and fees	13,789,053	13,762,630
Other expenses	<u>-</u>	<u>1,656</u>
Total Expenditures	<u>33,166,868</u>	<u>33,966,136</u>
Change in net position	(13,263,865)	(15,731,935)
Total net position, beginning of year	<u>(298,238,010)</u>	<u>(282,506,075)</u>
Total net position, end of year	<u><u>\$ (311,501,875)</u></u>	<u><u>\$ (298,238,010)</u></u>

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
MANAGEMENT DISCUSSION AND ANALYSIS (Continued)**

**Capital Assets and Debt Administration**

UTOPIA’s capital assets, net of depreciation, were \$58.3M at year-end. Types of assets include outside plant (fiber and conduit), inside plant (electronics), customer premise equipment, construction in progress, intangible leased assets, and other miscellaneous assets.

As of June 30, 2022, UTOPIA’s outstanding debt amounted to \$357.3M. \$175.2M (revenue bonds payable) is secured by the 11 pledging members’ sales tax pledges. \$182M is due to the pledging cities for their actual payments of those sales tax pledges plus accrued interest. The debt to the pledging member cities is subordinate to the revenue bonds and is not required to be repaid until the revenue bonds are paid in full.

Table 3 - Summary of the Agency’s Capital Assets

	<u>2022</u>	<u>2021</u>
Outside plant	\$ 51,043,207	\$ 53,507,577
Inside plant	47,528	56,475
Customer premise equipment	4,396,207	4,782,178
Intangible right	617,461	701,029
Office furniture and equipment	147,323	113,272
Vehicles	1,006,186	637,783
Intangible leased asset	1,052,222	-
	<u>\$ 58,310,134</u>	<u>\$ 59,798,314</u>

Table 4 - Summary of the Agency’s Debt

	<u>2022</u>	<u>2021</u>
Revenue bonds payable	\$ 175,228,078	\$ 177,711,171
Notes payable from direct borrowings	182,058,298	165,853,929
	<u>\$ 357,286,376</u>	<u>\$ 343,565,100</u>

**Subsequent events, FY 2023 budget, and future plans**

In December of 2022, UTOPIA issued \$205M in bonds refunding the \$173.8M in revenue bonds payable and paying \$38.7M to retire the existing interest rate swap contracts. Total future payments for the new debt will be substantially equal to the payments for the retired debt. An additional \$8.3 million of bond proceeds were made available for expansion of the network to increase future revenue. It is also anticipated that the new bonds may be easier to refinance in the future with the interest rate swap contracts retired.

The FY 2023 budget adopted in June 2022 anticipates operating revenue of \$20.3M and operating expenses (not including depreciation) of \$18.6M.

**Contacting UTOPIA’s Financial Management**

This financial report is designed to provide interested readers with a general overview of UTOPIA’s financial position and to demonstrate accountability. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Chief Financial Officer, Utah Telecommunication Open Infrastructure Agency, 5858 S 900 E Murray, UT 84121.

## **BASIC FINANCIAL STATEMENTS**

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY**  
**STATEMENT OF NET POSITION**  
**June 30, 2022**

**Assets**

**Current Assets:**

Cash	\$ 738
Trade receivables, net	2,645,107
Prepaid expenses	110,387
Restricted cash equivalents	1,441,095
<b>Total Current Assets</b>	<b>4,197,327</b>

**Noncurrent assets:**

Restricted cash equivalents	240,365
Capital Assets net of accumulated depreciation and amortization:	
Fiber optic network	56,104,403
Office furniture and equipment	147,323
Vehicles	1,006,186
Intangible leased asset	1,052,222
Net pension asset	2,088,683
<b>Total Noncurrent Assets</b>	<b>60,639,182</b>

<b>Total Assets</b>	<b>64,836,509</b>
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**Deferred Outflows of Resources**

Interest rate swaps	49,142,212
Deferred charge on bond refunding	1,364,118
Pensions	1,241,314
OPEB	637,108
<b>Total Deferred Outflows of Resources</b>	<b>52,384,752</b>

<b>Total Assets and Deferred Outflows of Resources</b>	<b>\$ 117,221,261</b>
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The accompanying notes are an integral part of these financial statements.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY**  
**STATEMENT OF NET POSITION (Continued)**  
**June 30, 2022**

**Liabilities**

**Current Liabilities:**

Accounts payable	\$ 893,121
Accrued liabilities	1,011,640
Compensated absences	393,191
Interest payable from restricted assets	1,053,551
Note payable, current portion	9,788
Lease payable, current portion	253,923
Unearned revenue, current portion	655,000
Revenue bonds payable, current portion	2,958,482
<b>Total Current Liabilities</b>	<b>7,228,696</b>

**Noncurrent Liabilities:**

Compensated absences	518,163
Note payable, noncurrent portion	182,048,510
Lease payable, noncurrent portion	820,679
Unearned revenue, noncurrent portion	11,758,790
Revenue bonds payable, noncurrent portion	172,269,596
Net OPEB liability	608,973
Interest rate swaps liability	49,142,212
<b>Total Noncurrent Liabilities</b>	<b>417,166,923</b>

<b>Total Liabilities</b>	<b>424,395,619</b>
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**Deferred Inflows of Resources**

Pension	2,916,408
OPEB	1,411,109
<b>Total Deferred Inflows of Resources</b>	<b>4,327,517</b>

**Net Position**

Net investment in capital assets	(115,619,773)
Restricted for:	
Debt service	627,909
Unrestricted	(196,510,011)
<b>Total Net Position</b>	<b>(311,501,875)</b>

<b>Total Liabilities, Deferred Inflows of Resources and Net Position</b>	<b>\$ 117,221,261</b>
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The accompanying notes are an integral part of these financial statements.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION**  
**For the Year Ended June 30, 2022**

<b>Operating Revenues:</b>	
Access fees	\$ 8,242,455
Fiber lease revenue	655,000
Installation revenue	45,391
Network operations revenue	8,464,997
Miscellaneous operating revenue	<u>2,476,832</u>
<b>Total Operating Revenues</b>	<u>19,884,675</u>
<b>Operating Expenses:</b>	
Payroll	7,782,227
Material and supplies	2,801,747
Professional services	256,853
Network	2,897,859
Depreciation and amortization	3,374,830
Miscellaneous operating expense	<u>2,264,299</u>
<b>Total Operating Expenses</b>	<u>19,377,815</u>
<b>Operating Income (Loss)</b>	<u>506,860</u>
<b>Nonoperating Revenues (Expenses):</b>	
Interest income	8,366
Miscellaneous nonoperating revenue	8,962
Bond interest and fees	(13,789,053)
Gain on disposal of assets	<u>1,000</u>
<b>Total Nonoperating Revenues (Expenses)</b>	<u>(13,770,725)</u>
<b>Change In Net Position</b>	(13,263,865)
<b>Total Net Position, Beginning of Year</b>	<u>(298,238,010)</u>
<b>Total Net Position, End of Year</b>	<u><u>\$ (311,501,875)</u></u>

The accompanying notes are an integral part of these financial statements.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY**  
**STATEMENT OF CASH FLOWS**  
**For the Year Ended June 30, 2022**

<b>Cash Flows From Operating Activities:</b>	
Cash received from customers and users	\$ 17,587,286
Payments to suppliers	(8,093,422)
Payments to employees	<u>(9,071,504)</u>
<b>Net cash provided by operating activities</b>	<u>422,360</u>
<b>Cash Flows From Capital and Related Financing Activities:</b>	
Purchase of property and equipment	(569,381)
Proceeds from sale of capital assets	1,000
Proceeds from network installations	8,962
Proceeds from note payable	15,347,145
Bond interest and fees	(12,852,450)
Principal paid on notes payable, and bonds payable	(2,492,784)
Principal paid on leases payable	<u>(242,667)</u>
<b>Net cash provided by capital and related financing activities</b>	<u>(800,175)</u>
<b>Cash Flows From Investing Activity:</b>	
Interest income	<u>8,366</u>
<b>Net cash provided by investing activity</b>	<u>8,366</u>
<b>Net Increase in Cash and Cash Equivalents</b>	(369,449)
<b>Cash and Cash Equivalents, Beginning of Year</b>	<u>2,051,647</u>
<b>Cash and Cash Equivalents, End of Year</b>	<u><u>\$ 1,682,198</u></u>

The accompanying notes are an integral part of these financial statements.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY**  
**STATEMENT OF CASH FLOWS (Continued)**  
**For the Year Ended June 30, 2022**

**Reconciliation of operating loss to net cash from operating activities:**

Operating income (loss)	\$ 506,860
Adjustments to reconcile operating loss to net cash from operating activities:	
Depreciation and amortization expense	3,374,830
(Increase) decrease in assets related to operations	
Trade receivables, net	(1,632,510)
Prepaid expenses	18,476
Pension	(2,364,824)
OPEB	57,867
Increase (decrease) in liabilities related to operations	
Accounts payable	108,860
Accrued liabilities	893,002
Compensated absences	129,587
Unearned revenue	(664,879)
Pension	1,415,119
OPEB	(1,420,028)
<b>Net Cash Provided by Operating Activities</b>	<b>\$ 422,360</b>

**Supplemental Information**

**Noncash Investing, Capital, and Financing Activities:**

Interest added to notes payable	\$ 866,915
Intangible asset additions from lease obligations	1,317,269

The accompanying notes are an integral part of these financial statements.

## UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY NOTES TO FINANCIAL STATEMENTS

### NOTE 1 SUMMARY OF ACCOUNTING POLICIES

#### Reporting Entity

Utah Telecommunication Open Infrastructure Agency (UTOPIA), a separate legal entity and political subdivision of the State of Utah, was formed on March 5, 2002, by an Interlocal Cooperative Agreement pursuant to the provisions of the Utah Interlocal Cooperation Act. UTOPIA's Interlocal Cooperative Agreement has a term of fifty years. During June 2004, the Board of Directors voted to amend the inter-local agreement with the member cities to allow pledging and non-pledging members. The pledging members were required to pledge sales tax revenue from their cities to partially guarantee payment of the bonds, and in return for the pledge, they would be the first to receive UTOPIA's services. The non-pledging cities did not pledge their sales tax revenue, but their cities' network will be built when financing can be arranged that does not require a loan guarantee. There are 11 pledging members and 4 non-pledging members in UTOPIA. UTOPIA's purpose is to design, finance, build, operate, and maintain an open, wholesale, public telecommunication infrastructure that has the capacity to deliver high-speed connections to every home and business in the member communities.

In evaluating how to define UTOPIA for financial reporting purposes, management has considered all potential component units. The decision as to whether or not to include a potential component unit in the reporting entity was made by applying the criteria set forth in the related GASB pronouncement. The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations and accountability of fiscal matters. The other criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether UTOPIA is able to exercise oversight responsibilities. UTOPIA does not have any component units, nor is it a component unit of any primary government.

The following is a summary of the more significant policies.

#### Financial Statement Presentation and Basis of Accounting

UTOPIA prepares its financial statements on an enterprise fund basis, using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private businesses, where the intent is that all costs of providing certain goods and services to the general public be financed or recovered primarily through user charges, or where it has been deemed that periodic determination of net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 1 SUMMARY OF ACCOUNTING POLICIES (Continued)**

Restricted Assets

UTOPIA maintains investments held by financial institutions for safekeeping of funds relating to debt service reserves. When both restricted and unrestricted assets are available, it is UTOPIA's policy to use restricted assets first, then unrestricted assets as they are needed.

Property and Equipment

Property and equipment are stated at cost, which includes capitalization of interest costs incurred during construction through June 30, 2019. Normal maintenance and repair expenses that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed asset. The net book value of property sold or otherwise disposed of is removed from the property and accumulated depreciation accounts and the resulting gain or loss is included as nonoperating revenues or expenses. Depreciation of property and equipment was computed using the straight-line method over the following estimated useful lives. Depreciation of inside plant and certain customer premise equipment was computed using an accelerated method over a six-year life.

Outside plant and certain customer premise equipment	25-40 years
Office furniture and equipment and vehicles	3-10 years
Intangible rights	25 years

Cash and Cash Equivalents

UTOPIA considers all cash and investments with original maturities of three months or less to be cash and cash equivalents. For purposes of the statement of cash flows, cash and cash equivalents are defined as the cash accounts and the restricted cash equivalent accounts. Investments, in the form of accounts invested with the Utah Public Treasurer's Investment Fund (the State Treasurer's Pool) of UTOPIA are stated at cost, which approximates fair value.

Revenue and Cost Recognition

Revenue is generally recorded when the service has been provided, and profit is recognized at that time. Revenues are reported net of bad debt expense. Total bad debt expense related to revenues of the current period is \$17,739.

Allowance for Doubtful Accounts

The allowance for doubtful accounts is UTOPIA's best estimate of the amount of probable credit losses in the existing accounts receivable. UTOPIA has reserved \$20,000 of accounts receivable.

Estimates and Assumptions

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 1 SUMMARY OF ACCOUNTING POLICIES (Continued)**

Change in Accounting Principle

For 2022, UTOPIA implemented Governmental Accounting Standards Board Statement (GASBS) No. 87, *Leases*, which enhances the relevance and consistency of information of a government's leasing activities. It establishes requirements for lease accounting based on the principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right to use lease asset. These changes were incorporated in UTOPIA's 2022 financial statements but no adjustment was made to beginning net position due to the amount not being material.

Deferred Outflows and Deferred Inflows of Resources

The statement of net position reports a separate section from assets for deferred outflows of resources. Deferred outflows of resources represent consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense) until then. UTOPIA reports deferred charge on bond refunding, deferred outflows for interest rate swaps (hedging activities), and deferred outflows of resources relating to pensions and OPEB. In addition, the statement of net position reports a separate section from liabilities for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. UTOPIA reports deferred inflows of resources relating to pensions and OPEB.

Hedging Activities

UTOPIA accounts for hedging activities in accordance with GASB Statement No. 53 *Accounting for Financial Reporting for Derivative Instruments*. This standard requires that derivative instruments be reported at fair value, and that the changes in the fair value of instruments that are considered to be hedging derivative instruments and found to be effective, be reported as either deferred inflows or deferred outflows in the Statement of Net Position.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Utah Retirement Systems Pension Plan (URS) and additions to/deductions from URS's fiduciary net position have been determined on the same basis as they are reported by the URS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 2 CASH AND INVESTMENTS**

Utah State law requires that UTOPIA’s funds be deposited with a "qualified depository" as defined by the Utah Money Management Act. "Qualified depository" includes any depository institution which has been certified by the Utah State Commissioner of Financial Institutions as having met the requirements as defined in Rule 11 of the Utah Money Management Act. Rule 11 establishes the formula for determining the amount of public funds which a qualified depository may hold in order to minimize risk of loss and defines capital requirements which an institution must maintain to be eligible to accept public funds.

The Utah Money Management Act also governs the scope of securities allowed as appropriate temporary investments for UTOPIA and conditions for making investment transactions. Investment transactions are to be conducted through qualified depositories or primary reporting dealers.

As of June 30, 2022, UTOPIA had the following deposits and investments stated at carrying amount, which approximates fair value:

<u>Deposit and investment type</u>	<u>Fair Value</u>
Cash on hand	\$ 100
Investments in Utah Public Treasurer's Investment Funds	<u>1,682,098</u>
	<u>\$ 1,682,198</u>

Cash on Deposit

Custodial credit risk – deposits. In the case of deposits, this is the risk that in the event of a bank failure, UTOPIA’s deposits may not be returned to it. As of June 30, 2022, UTOPIA has no cash on deposit.

Investment in Utah Public Treasurer’s Investment Fund (PTIF)

The PTIF is authorized and regulated by the Money Management Act, Section 51-7, Utah Code Annotated, 1953, as amended. The Act established the Money Management Council which oversees the activities of the State Treasurer and the PTIF and details the types of authorized investments. Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gains or losses on investments.

*Interest rate risk.* The risk that changes in the interest rate will have an adverse effect on the fair value of an investment. UTOPIA’s investment PTIF is not subject to interest rate risk.

*Credit risk.* This is the risk that an issuer or other counter party to an investment will not fulfill its obligations. As of June 30, 2021, the PTIF in which UTOPIA has investments were unrated.

*Concentration of credit risk.* This is the risk of loss attributable to the magnitude of UTOPIA’s investment in a single issuer. UTOPIA’s investment in PTIF is not subject to a concentration of credit risk.

*Custodial credit risk – investments.* This is the risk that, in the event of the failure of the counterparty to a transaction, UTOPIA will not be able to recover the value of its investments that are in the possession of an outside party. UTOPIA’s investment in PTIF has no custodial credit risk.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 2 CASH AND INVESTMENTS (Continued)**

Investment in PTIF (Continued)

UTOPIA categorizes the fair value measurements of its investments based on the hierarchy established by general accepted accounting principles. The fair value hierarchy, which has three levels, is based on valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Fair value measurements of UTOPIA's investments in PTIF at June 30, 2022, or \$1,675,149, are based on significant other observable inputs (Level 2 inputs).

**NOTE 3 PROPERTY AND EQUIPMENT**

The following summarizes UTOPIA's property and equipment as of June 30, 2022:

	<b>Beginning Balance</b>	<b>Additions</b>	<b>Deletions</b>	<b>Ending Balance</b>
Capital assets, being depreciated:				
Outside plant	\$104,112,925	\$ -	\$ -	\$104,112,925
Inside plant	2,835,701	-	-	2,835,701
Customer premise equipment	9,822,486	-	-	9,822,486
Intangible right	1,624,040	-	-	1,624,040
Office furniture and equipment	1,031,487	89,351	-	1,120,838
Vehicles	1,113,218	480,030	-	1,593,248
Intangible leased asset	-	1,317,269	-	1,317,269
Total capital assets being depreciated/amortized	<u>\$120,539,857</u>	<u>\$ 1,886,650</u>	<u>\$ -</u>	<u>\$122,426,507</u>
Less accumulated depreciation and amortization:				
Outside plant	\$(50,605,348)	\$ (2,464,370)	\$ -	\$(53,069,718)
Inside plant	(2,779,226)	(8,947)	-	(2,788,173)
Customer premise equipment	(5,040,308)	(385,971)	-	(5,426,279)
Intangible right	(923,011)	(83,568)	-	(1,006,579)
Office furniture and equipment	(918,215)	(55,300)	-	(973,515)
Vehicles	(475,435)	(111,627)	-	(587,062)
Intangible leased asset	-	(265,047)	-	(265,047)
Total accumulated depreciation and amortization	<u>(60,741,543)</u>	<u>(3,374,830)</u>	<u>-</u>	<u>(64,116,373)</u>
Total capital assets, net of accumulated depreciation and amortization	<u>59,798,314</u>	<u>(1,488,180)</u>	<u>-</u>	<u>58,310,134</u>
Property and Equipment, net	<u>\$ 59,798,314</u>	<u>\$ (1,488,180)</u>	<u>\$ -</u>	<u>\$ 58,310,134</u>

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 3 PROPERTY AND EQUIPMENT (Continued)**

Depreciation and amortization expense of \$3,374,830 was charged to operating expense for the year ended June 30, 2022.

**NOTE 4 LONG-TERM LIABILITIES**

The following is a summary of the changes in long-term liabilities for the year ended June 30, 2022.

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Revenue bonds from direct placements</b>					
2011A tax exempt bonds	\$ 105,911,847	\$ -	\$ (1,422,958)	\$ 104,488,889	\$ 1,711,860
2011B taxable bonds	71,799,324	-	(1,060,135)	70,739,189	1,246,622
<b>Total revenue bonds from direct placements</b>	<u>177,711,171</u>	<u>-</u>	<u>(2,483,093)</u>	<u>175,228,078</u>	<u>2,958,482</u>
<b>Notes payable from direct borrowings</b>					
Pledging members	165,823,059	16,214,060	-	182,037,119	-
Layton RDA	30,870	-	(9,691)	21,179	9,788
<b>Total notes payable from direct borrowings</b>	<u>165,853,929</u>	<u>16,214,060</u>	<u>(9,691)</u>	<u>182,058,298</u>	<u>9,788</u>
<b>Lease liability</b>	-	1,317,269	(242,667)	1,074,602	253,923
<b>Compensated absences</b>	781,767	468,435	(338,848)	911,354	393,191
<b>Net pension liability</b>	189,489	-	(189,489)	-	-
<b>Net OPEB liability</b>	<u>3,289,853</u>	<u>-</u>	<u>(2,680,880)</u>	<u>608,973</u>	<u>-</u>
<b>Total long-term liabilities</b>	<u>\$ 347,826,209</u>	<u>\$ 17,999,764</u>	<u>\$ (5,944,668)</u>	<u>\$ 359,881,305</u>	<u>\$ 3,615,384</u>

**Revenue Bonds from Direct Placements**

Tax-Exempt Adjustable Rate Telecommunications and Sales Tax Revenue Refunding Bonds, Series 2011A, original issue of \$110,000,000, mandatory sinking fund amounts due in quarterly installments beginning June 2013, interest payments due quarterly at 1-month LIBOR, which was 0.16225% at June 30, 2020, times 67% plus a spread which varies from .67% to 2.67%, with the final payment due June 2040. The bonds were issued to refund the Series 2008 revenue bonds which were issued to finance UTOPIA's infrastructure construction and retire the Series 2007, 2006, and 2004 Revenue Bonds. The bonds contain a provision that in the event UTOPIA fails to pay all or part of the principal or interest when due, the shortfall amount shall accrue interest at the current rate as described above plus 3% until paid.

\$ 104,488,889

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 4 LONG-TERM DEBT (Continued)**

**Revenue Bonds from Direct Placements (Continued)**

Tax-Exempt Adjustable Rate Telecommunications and Sales Tax Revenue Refunding Bonds, Series 2011B, original issue of \$75,000,000, mandatory sinking fund amounts due in quarterly installments beginning December 2013, interest payments due monthly at 3-month LIBOR, which was 0.30200% at June 30, 2020, plus a spread which varies from .01% to 15%, with the final payment due June 2040. The bonds were issued to refund the Series 2008 revenue bonds which were issued to finance UTOPIA's infrastructure construction and retire the Series 2007, 2006, and 2004 Revenue Bonds. The bonds contain a provision that in the event UTOPIA fails to pay all or part of the principal or interest when due, the shortfall amount shall accrue interest at the current rate as described above plus 3% until paid.

	\$ 70,739,189
Total revenue bonds from direct placements	175,228,078
Less current portion	(2,958,482)
Noncurrent portion	\$ 172,269,596

UTOPIA is required by the Series 2011 A & B bond covenants to charge users rates, including connection fees, for all services supplied by UTOPIA sufficient to pay the operation and maintenance expenses of the network. Should UTOPIA not have sufficient net revenues as described, UTOPIA is obligated to the fullest extent possible and as market forces permit to modify user rates to meet the covenant requirement.

UTOPIA is also required by the Series 2011 A & B bond covenants to build up a reserve of \$535,140 for the 2011A debt service reserve requirement and \$364,860 for the 2011B debt service reserve requirement. The reserves are to be funded, over time, to the extent that there are net revenues remaining after all operation and maintenance costs, bond interest payments, and required sinking fund payments have been made. The amount actually on reserve at June 30, 2022 for the 2011A and 2011B debt service is \$167,162 and \$73,202, respectively, and is included in restricted cash equivalents.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 4 LONG-TERM DEBT (Continued)**

**Revenue Bonds from Direct Placements (Continued)**

At June 30, 2022, the aggregate debt service requirements of UTOPIA's debt and net receipts/payments on associated hedging derivative instruments are presented below. These amounts assume that current interest rates on variable-rate bonds and the current reference rates of hedging derivative instruments will remain the same for the term. As these rates vary, interest payments on variable-rate bonds and net receipts/payments on derivative instruments will vary. The hedging derivative, net column reflects only net receipts/payments on derivative instruments that qualify for hedge accounting.

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Hedging Derivative, net</u>	<u>Total</u>
2023	\$ 2,958,482	\$ 6,293,064	\$ 6,272,898	\$ 15,524,444
2024	3,443,840	6,190,582	6,159,919	15,794,341
2025	4,005,636	6,125,482	6,028,673	16,159,791
2026	4,605,195	5,999,372	5,876,835	16,481,402
2027	5,263,957	5,845,911	5,702,492	16,812,360
2028-2032	36,685,421	26,037,832	25,091,895	87,815,148
2033-2037	62,951,863	17,764,912	16,395,209	97,111,984
2038-2040	55,313,684	4,386,693	3,373,710	63,074,087
	<u>\$ 175,228,078</u>	<u>\$ 78,643,848</u>	<u>\$ 74,901,631</u>	<u>\$ 328,773,557</u>

**Notes Payable from Direct Borrowings**

Amounts owed to pledging members. These amounts reflect the use of pledging members contributions to trustee for payments as required by Taxable Adjustable Rate Advanced Communications Special Revenue and Refunding Bonds, Series 2008. Interest is accrued at the current PTIF rate which was 1.10901% at June 30, 2022. These debts are subordinate to the Series 2011 A & B Telecommunications Special Revenue and Refunding Bonds and therefore will not be required to be paid back until that obligation is fulfilled. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

\$ 182,037,119

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 4 LONG-TERM DEBT (Continued)**

**Notes Payable from Direct Borrowings (Continued)**

Amount owing to Layton City Redevelopment Agency for the development of certain fiber optic infrastructure improvements. Principal and interest payments of \$10,000 due annually beginning January 1, 2012 until January 2025. Interest at 1.0% or the current PTIF rate, whichever is greater. Current PTIF rate is 1.10901%. Any non-payment of amounts due may be deemed a default and subject to having the entire balance become due and payable. Unpaid amounts shall accrue interest expense at 6%.

	\$ 21,179
Total notes payable from direct borrowings	182,058,298
Less current portion	(9,788)
Noncurrent portion	\$ 182,048,510

Future payments on the Layton City RDA notes payable for the years ending June 30 are as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 9,788	\$ 212	\$ 10,000
2024	9,886	114	10,000
2025	1,505	15	1,520
	\$ 21,179	\$ 341	\$ 21,520

**NOTE 5 LEASE OBLIGATIONS PAYABLE**

\$1,317,269 has been recorded as intangible right to use leases in UTOPIA's capital assets. Due to the implementation of GASB Statement No. 87, these leases for network infrastructure met the criteria of leases; thus, requiring them to be recorded by UTOPIA. These assets will be amortized over the lease terms of two to ten years since they are shorter than the useful lives and UTOPIA is not taking ownership of the infrastructure. There are no residual value guarantees in the lease provisions. The leases will end in 2024 to 2032 when the final payments are due.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 5 LEASE OBLIGATIONS PAYABLE (Continued)**

A summary of the principal and interest amounts for the remaining leases is as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 253,923	\$ 38,955	\$ 292,878
2024	241,321	28,666	269,987
2025	144,694	20,827	165,521
2026	103,859	15,887	119,746
2027	53,649	10,515	64,164
2028-2032	277,156	27,623	304,779
	<u>\$ 1,074,602</u>	<u>\$ 142,473</u>	<u>\$ 728,386</u>

**NOTE 6 PENSIONS**

Plan Description

Eligible plan participants are provided with pensions through the Utah Retirement Systems. The Utah Retirement Systems are comprised of the following pension trust funds:

- Public Employees Noncontributory Retirement System (Noncontributory System) is a multiple-employer, cost-sharing, public employee retirement system.
- Tier 2 Public Employees Contributory Retirement System (Tier 2 Public Employees System) is a multiple-employer, cost-sharing, public employee retirement system.

The Tier 2 Public Employees System became effective July 1, 2011. All eligible employees beginning on or after July 1, 2011, who have no previous service credit with any of the Utah Retirement Systems, are members of the Tier 2 Retirement System.

The Utah Retirement Systems (Systems) are established and governed by the respective sections of Title 49 of the Utah Code Annotated 1953, as amended. The System's defined benefit plans are amended statutorily by the State Legislature. The Utah State Retirement Office Act in Title 49 provides for the administration of the Systems under the direction of the Board, whose members are appointed by the Governor. The Systems are fiduciary funds defined as pension (and other employee benefit) trust funds. URS is a component unit of the State of Utah. Title 49 of the Utah Code grants the authority to establish and amend the benefit terms.

URS issues a publicly available financial report that can be obtained by writing Utah Retirement Systems, 560 E. 200 S. Salt Lake City, Utah 84102 or visiting the website: [www.urs.org/general/publications](http://www.urs.org/general/publications).

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 6 PENSIONS (Continued)**

Benefits Provided

URS provides retirement, disability, and death benefits. Retirement benefits are as follows:

**Summary of Benefits by System**

<u>System</u>	<u>Final Average Salary</u>	<u>Years of Service required and/or age eligible for benefit</u>	<u>Benefit percent per year of service</u>	<u>COLA**</u>
Noncontributory System	Highest 3 years	30 years any age 25 years any age* 20 years age 60* 10 years age 62* 4 years age 65	2.0% per year all years	Up to 4%
Tier 2 Public Employees System	Highest 5 years	35 years any age 20 years age 60* 10 years age 62* 4 years age 65	1.5% per year all years	Up to 2.5%

\* Actuarial reductions are applied.

\*\* All post-retirement cost-of-living adjustments are non-compounding and are based on the original benefit except Judges, which is a compounding benefit. The cost-of-living adjustments are also limited to the actual Consumer Price Index (CPI) increase for the year, although unused CPI increases not met may be carried forward to subsequent years.

Contribution Rate Summary

As a condition of participation in the Systems, employers and/or employees are required to contribute certain percentages of salary and wages as authorized by statute and specified by the Utah State Retirement Board. Contributions are actuarially determined as an amount that, when combined with employee contributions (where applicable) is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability.

Contribution rates as of June 30, 2022 are as follows:

<b>Utah Retirement System</b>	<u>Employee Paid</u>	<u>Employer Contribution Rates</u>	<u>Employer Rate for 401(k) Plan</u>
<b>Contributory System</b>			
111 - Local Governmental Division Tier 1	N/A	16.07%	0.62%
<b>Noncontributory System</b>			
15 - Local Governmental Division Tier 1	N/A	18.47%	N/A
<b>Tier 2 DC Only</b>			
211 Local Government	N/A	6.69%	10.00%

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 6 PENSIONS (Continued)**

Tier 2 rates include a statutory required contribution to finance the unfunded actuarial accrued liability of the Tier 1 plans.

For fiscal year ended June 30, 2022, the employer and employee contributions to the Systems were as follows:

<u>System</u>	<u>Employer Contributions</u>	<u>Employee Contributions</u>
Noncontributory System	\$ 385,916	N/A
Tier 2 Public Employees System	576,416	\$ -
Tier 2 DC Only System	76,440	N/A
Total Contributions	\$ 1,038,772	\$ -

Contributions reported are the URS Board approved required contributions by System. Contributions in the Tier 2 Systems are used to finance the unfunded liabilities in the Tier 1 Systems.

Pension Assets, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, we reported a net pension asset of \$2,088,683 and a net pension liability of \$0.

	<u>Measurement Date: December 31, 2021</u>			<u>Proportionate Share December 31, 2020</u>	<u>Change</u>
	<u>Net Pension Asset</u>	<u>Net Pension Liability</u>	<u>Proportionate Share</u>		
	Noncontributory System	\$ 2,016,414	\$ -		
Tier 2 Public Employees System	72,269	-	0.1707531%	0.1673416%	0.0034115%
Total Net Pension Asset / Liability	\$ 2,088,683	\$ -			

The net pension asset and liability were measured as of December 31, 2021, and the total pension liability used to calculate the net pension asset and liability was determined by an actuarial valuation as of January 1, 2021 and rolled-forward using generally accepted actuarial procedures. The proportion of the net pension asset and liability is equal to the ratio of the employer's actual contributions to the Systems during the plan year over the total of all employer contributions to the System during the plan year.

For the year ended June 30, 2022, we recognized pension expense of \$88,041.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 6 PENSIONS (Continued)**

At June 30, 2022, we reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 246,308	\$ 9,311
Changes in assumptions	256,634	13,699
Net difference between projected and actual earnings on	-	2,893,398
Changes in proportion and differences between contributions and proportionate share of contributions	197,993	-
Contributions subsequent to the measurement date	540,379	-
Total	\$ 1,241,314	\$ 2,916,408

\$540,379 was reported as deferred outflows of resources related to pensions results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2021.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of Resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31,	Deferred Outflows (Inflows) of Resources
2022	\$ (376,867)
2023	(769,008)
2024	(684,552)
2025	(468,546)
2026	14,484
Thereafter	69,016

Actuarial Assumptions

The total pension liability in the December 31, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 Percent
Salary increases	3.25 – 9.25 percent, average, including inflation
Investment rate of return	6.85 percent, net of pension plan investment expense, including inflation

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 6 PENSIONS (Continued)**

Mortality rates were adopted from an actuarial experience study dated January 1, 2020. The retired mortality tables are developed using URS retiree experience and are based upon gender, occupation, and age as appropriate with projected improvement using 80% of the ultimate rates from the MP-2019 improvement assumption using a base year of 2020. The mortality assumption for active members is the PUB-2010 Employees Mortality Table for public employees, teacher, and public safety member, respectively.

The actuarial assumptions used in the January 1, 2021, valuation were based on the results of an actuarial experience study for the five-year period ending December 31, 2019.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which the best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Expected Return Arithmetic Basis		
Asset Class	Target Asset Allocation	Real Return Arithmetic Basis	Long-Term expected portfolio real rate of return
Equity securities	37%	6.58%	2.43%
Debt securities	20%	0.28%	-0.06%
Real Assets	15%	5.77%	0.87%
Private equity	12%	9.85%	1.18%
Absolute return	16%	2.91%	0.47%
Cash and cash equivalents	0%	-1.01%	0.00%
Totals	100%		4.89%
	Inflation		2.50%
	Expected arithmetic nominal return		7.39%

The 6.85% assumed investment rate of return is comprised of an inflation rate of 2.50%, a real return of 4.35% that is net of investment expense.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 6 PENSIONS (Continued)**

*Discount Rate* – The discount rate used to measure the total pension liability was 6.85%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from all participating employers will be made at contractually required rates that are actuarially determined and certified by the URS Board. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate does not use the Municipal Bond Index Rate. The discount rate was reduced from 6.95% to 6.85% from the prior measurement date.

*Sensitivity of the Proportionate Share of the Net Pension Asset and Liability to Changes in the Discount Rate* – The following presents the proportionate share of the net pension liability calculated using the discount rate of 6.85% as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.85%) or 1-percentage-point higher (7.85%) than the current rate:

	1% Decrease (5.85%)	Discount Rate (6.85%)	1% Increase (7.85%)
<b>System</b>			
Noncontributory System	\$ 1,084,286	\$ (2,016,414)	\$ (4,603,343)
Tier 2 Public Employees System	430,595	(72,269)	(458,364)
<b>Total</b>	\$ 1,514,881	\$ (2,088,683)	\$ (5,061,707)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan’s fiduciary net position is available in the separately issued URS financial report.

**NOTE 7 DEFINED CONTRIBUTION SAVINGS PLANS**

The Defined Contribution Savings Plans are administered by the Utah Retirement Systems Board and are generally supplemental plans to the basic retirement benefits of the Retirement Systems, but may also be used as a primary retirement plan. These plans are voluntary tax-advantaged retirement savings programs authorized under sections 401(k), 457(b) and 408 of the Internal Revenue code. Detailed information regarding plan provisions is available in the separately issued URS financial report.

UTOPIA participates in the 401(k), 457(b), and Roth IRA Defined Contribution Savings Plans with Utah Retirement Systems.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 7 DEFINED CONTRIBUTION SAVINGS PLANS (Continued)**

Employee and employer contributions to the Utah Retirement Defined Contribution Savings Plans for fiscal year ended June 30, were as follows:

<b>401(k) Plan</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>
Employer Contributions	\$ 136,497	\$ 121,839	\$ 106,211
Employee Contributions	69,087	50,593	24,211
 <b>457(b) Plan</b>			
Employer Contributions	34,092	29,565	24,678
Employee Contributions	106,665	81,459	60,443
 <b>Roth IRA Plan</b>			
Employer Contributions	N/A	N/A	N/A
Employee Contributions	26,990	11,305	2,820

**NOTE 8 OTHER POSTEMPLOYMENT BENEFITS**

Plan Description

In addition to providing pension benefits through the Utah Retirement Systems, UTOPIA provides other postemployment benefits (OPEB) through a single-employer defined benefit plan and is administered by UTOPIA. The benefits, benefits levels, employee contributions and employer contributions were adopted by the Board and can be amended by the Board at any time.

Employees of UTOPIA who retire directly from the UTOPIA under the Utah Retirement System (URS) are eligible to receive ongoing contributions towards medical and dental insurance for a period of years equal to their years of service with UTOPIA. Benefits may continue beyond age 65 in which case PEHP Medicare Supplement benefits will be provided. The contribution formula is identical to that for active employees; that is, UTOPIA contributes 80% of the cost (including dependent coverage, if elected) and the employee or retiree contributes 20% of the cost. UTOPIA is following retirement eligibility provisions from URS as being applicable to UTOPIA Retirees.

An employee may retire after having met any of the following rules:

- 1) Age 65 with 4 years of service
- 2) Age 62 with 10 years of service
- 3) Age 60 with 20 years of service
- 4) 25 years with actuarial reduction at any age (not used for valuation)
- 5) 30 years with no reduction at any age (35 years for employees hired on or after July 1, 2011)

The plan does not issue a separate report. The activity of the plan is reported in the UTOPIA financial statements.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 8 OTHER POSTEMPLOYMENT BENEFITS (Continued)**

Funding Policy

The funding policy for this benefit is a “Pay-as-you-go” method. As benefit payments are required UTOPIA will fund those requires at that time.

Net OPEB liability, deferred outflow and deferred inflows of resources related to OPEB and OPEB expense

At June 30, 2022 UTOPIA did not have a net asset because of its funding method. UTOPIA reported a net OPEB liability of \$608,973, which was measured as June 30, 2022 by an actuarial valuation using generally accepted actuarial procedures.

At June 30, 2022 the reported deferred outflows of resources and deferred inflow of resources related to OPEB are as follows:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ 628,993
Changes in assumptions	637,108	782,116
	\$ 637,108	\$ 1,411,109

The amounts reported as deferred outflows of resources and deferred inflow of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Year ended June 30,</b>	<b>Net Deferred Outflows (Inflows) of Resources</b>
2022	\$ (50,410)
2023	(50,410)
2024	(50,410)
2025	(50,410)
2026	(50,410)
Thereafter	(521,951)

For the year ending June 30, 2022, UTOPIA recognized an actuarially calculated OPEB expense of \$(1,346,731).

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 8 OTHER POSTEMPLOYMENT BENEFITS (Continued)**

OPEB plan covered employees

As of June 30, 2022, UTOPIA had one inactive employee receiving benefits. The plan did not have any inactive employees entitled to but not receiving benefits or active employees in the plan.

Actuarial Assumptions

The actuarial valuation calculating the total net OPEB liability as of June 30, 2022 was determined using the following actuarial assumptions with a measurement date of June 30, 2022.

Inflation rate	2.50%
Discount Rate	3.54%
Health Care Trend Rate	4.00% per year

The mortality assumptions are based on the Society of Actuaries Pub-2010 Mortality for Active and Retired Employees, as appropriate, with MP-2019 Projection to 2025 table.

Discount rate

The discount rate used to measure the total OPEB liability was 3.54 percent. This rate was based on Bond Buyer 20-Bond General Obligation index.

Sensitivity of the net OPEB liability to changes in the discount rate

The following presents the net OPEB liability calculated using the discount rate of 3.54 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.54 percent) or 1-percentage-point higher (4.54 percent) than the current rate:

	<u>1% Decrease (2.54%)</u>	<u>Discount Rate (3.54%)</u>	<u>1% Increase (4.54%)</u>
Net OPEB liability as June 30, 2022	\$ 673,735	\$ 608,973	\$ 549,618

Sensitivity of the net OPEB liability to changes in the health care trend rate

The following presents the net OPEB liability calculated using the health care trend rate of 4.0 percent, as well as what the net OPEB liability would be if it were calculated using a health care trend rate that is 1-percentage-point lower (3.0 percent) or 1-percentage-point higher (5.0 percent) than the current rate range:

	<u>1% Decrease (3.0%)</u>	<u>Current Rates (4.0%)</u>	<u>1% Increase (5.0%)</u>
Net OPEB liability as June 30, 2022	\$ 518,939	\$ 608,973	\$ 717,733

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 8 OTHER POSTEMPLOYMENT BENEFITS (Continued)**

Net OPEB liability

The following is the schedule of changes in the OPEB liability for the actuarial measurement date of June 30, 2022:

<b>Total OPEB Liability (TOL)</b>	
Service cost at beginning of year	\$ 455,414
Interest on TOL plus service cost, less 1/2 benefit payments	75,813
Changes of benefit terms	(1,827,548)
Difference between actual and expected experience*	(528,207)
Changes of assumptions	(840,922)
Benefit payments	<u>(15,430)</u>
<b>Net Change in Total OPEB Liability</b>	(2,680,880)
<b>Total OPEB Liability, Beginning</b>	<u>3,289,853</u>
<b>Total OPEB Liability, Ending</b>	<u><u>\$ 608,973</u></u>

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the actuarially determined contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

**NOTE 9 RELATED PARTY COMMITMENTS AND CONTRACTS**

Related Party

Management has determined that UTOPIA and UIA are related parties. During the year UTOPIA charged UIA a management fee of \$2,700,000 for administration, accounting/finance, marketing, customer service and outside plant maintenance performed on behalf of UIA. Since UIA's inception in 2011, UIA has paid a total of approximately \$9,700,000 to UTOPIA for management services and UTOPIA has donated management services to UIA valued at approximately \$4,100,000. UTOPIA did not donate management services to UIA during the year ended June 30, 2022.

UTOPIA also leases a building from UIA under a cancellable lease agreement entered into on May 1, 2017. The term of the lease is five years with a one-year auto renewal. Payments to UIA from UTOPIA for rent totaled \$141,600 for the year ended June 30, 2022.

As of June 30, 2022, UTOPIA has \$849,082 in accrued liabilities due to UIA.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 9 RELATED PARTY COMMITMENTS AND CONTRACTS (Continued)**

Interlocal Cooperative Agreement

UTOPIA has entered into an Interlocal Cooperative Agreement with Utah Infrastructure Agency (UIA), wherein UIA will pay UTOPIA for network configuration, operation, and maintenance fees. The amount of the fees is determined based on the number of connections, subscribers, and services performed. The agreement is renewed annually. UTOPIA recorded revenue from UIA of \$4,486,316 for the year ended June 30, 2022. Since UIA's inception in 2010, UIA has paid a total of approximately \$14,400,000 to UTOPIA for services related to the Interlocal Cooperative Agreement.

**NOTE 10 UNEARNED REVENUE**

Indefeasible Right of Use

UTOPIA has entered into an Interlocal Cooperative Indefeasible Right of Use (IRU) Agreement with UIA, wherein UTOPIA grants UIA an indefeasible right of use of the UTOPIA fiber optic network, specifically the UIA routes. UIA will have this indefeasible right of use until April 30, 2041. UTOPIA has agreed to ensure that the UIA route is properly maintained and perform repairs as necessary. Initially, the payments from UIA were scheduled to be made quarterly for five years, with payments of \$1,462,500 for the first four quarters, \$1,100,000 for the next four quarters, \$800,000 for the next eight quarters, and \$750,000 for the final four quarters. In December 2013, management renegotiated the payment schedule with UIA. The new payments on the IRU are due monthly in the amount of \$54,583. Prior accrued interest was forgiven. The remaining unpaid balance of the Interlocal Cooperative Indefeasible Right of Use Agreement was paid off in 2019. The payments received for which revenue has not yet been recognized of \$12,390,417 (\$655,000 of which is current) is reported as unearned revenue and will be recognized evenly over the remaining life of the 30-year contract.

**NOTE 11 PLEDGING MEMBERS LIABILITY**

The 11 Pledging Members of UTOPIA have pledged sales and use tax revenues to partially guarantee payment of UTOPIA's Revenue bonds. In return for the pledge, these members were among the first cities to receive UTOPIA's services. In December of 2011, UTOPIA issued Series 2011 A & B revenue bonds with total principal of \$185,000,000. The debt service payments have thus far been covered entirely by the 11 Pledging Members.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 11 PLEDGING MEMBERS LIABILITY (Continued)**

The Pledging Member's annual pledge is listed below for fiscal year 2022. Any amounts paid by Pledging Members to UTOPIA constitute a loan to be repaid by UTOPIA.

Pledging Member	2022 Pledged	2022 Paid	2023 Share of Total Max. Pledge	2023 Maximum Pledge *	Yearly Increase June 1,
Brigham City	\$ 514,794	\$ 514,794	3.36%	\$ 525,089	2%
Centerville City	511,989	511,989	3.34%	522,229	2%
Layton City	2,569,659	2,569,659	16.77%	2,621,052	2%
Lindon City	472,999	472,999	3.09%	482,459	2%
Midvale City	932,170	932,170	6.08%	950,813	2%
Murray City	1,892,480	1,892,480	12.35%	1,930,330	2%
Orem City	3,355,337	3,355,337	21.90%	3,422,443	2%
Payson City	259,920	281,580	1.66%	259,920	-
Perry City	126,285	126,495	0.82%	128,811	2%
Tremonton City	388,404	388,409	2.54%	396,172	2%
West Valley City	4,301,233	4,301,233	28.08%	4,387,257	2%
	<u>\$ 15,325,270</u>	<u>\$ 15,347,145</u>	<u>100.00%</u>	<u>\$ 15,626,575</u>	

\* These amounts are the fiscal year 2023 maximum debt service that can be required of the Pledging Members for the months July 2022 through June 2023.

**NOTE 12 DERIVATIVE ARRANGEMENTS**

UTOPIA has two derivative contracts, in the form of interest rate swaps, that hedge against variable interest rate volatility by matching the cash flows provided by the Cities' pledges to the cash flows required for the debt service on the Series 2011 A & B bonds and the associated swap contracts.

The terms, fair values, and credit ratings of counterparties for the various swap agreements at June 30, 2022, are summarized in the following table:

Fixed Rate Paid by UTOPIA	Variable Rate Received by Counterparty	Outstanding Notional Amount	Fair Value	Changes in Fair Value		Swap Termination Date	Counterparty Credit Rating		
				Classification	Amount		S&P	Moody's	Fitch
4.984%	LIBOR x 67% <sup>1</sup>	\$ 104,488,889	\$(31,004,105)	Deferred Outflow	18,941,955	June 1, 2040	A-	A3	A-
5.665%	LIBOR + .05% <sup>2</sup>	70,739,189	(18,138,107)	Deferred Outflow	16,325,308	June 1, 2040	A-	A2	AA-

<sup>1</sup> One month U.S. Dollar London Interbank Offered Rate.

<sup>2</sup> Three month U.S. Dollar London Interbank Offered Rate.

The notional amounts of the swaps match the principal amounts of the associated debt. The swap agreements contain scheduled reduction in notional amounts that follow scheduled amortization of the associated debt.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**NOTE 12 DERIVATIVE ARRANGEMENTS (Continued)**

Hedge effectiveness

UTOPIA used the variability-reduction cash flow method to evaluate the hedge effectiveness of the derivative contracts. This method compares the ratio of the net debt service (principal and interest on the bond less the Cities' pledge payment) for the year divided by interest paid on the swap for the year. The critical value for determining how large a reduction in variability is sufficient to demonstrate hedge effectiveness was 90 to 111 percent. At June 30, 2022, the actual critical value was 101%.

Fair Value

At June 30, 2022, the swaps had a combined negative fair value of \$49,142,212. The interest on the variable rate bonds adjusts to changing interest rates, so the bonds do not have a corresponding fair value increase. The fair value was calculated under the terms of and conditions of the agreement and is based on significant other observable inputs (Level 2 inputs on the fair value hierarchy described in Note 2). The swap provider is the calculation agent.

Credit Risk

Credit risk is the risk that the counterparty will not fulfill its obligations to UTOPIA. Should a swap be terminated when there is a positive value to UTOPIA, UTOPIA has the risk that the counterparty will not make the termination payment. Also, during the life of the swap, UTOPIA has the risk that the counterparty will not make the monthly swap payments and be exposed to variable interest rates. This risk has been mitigated by the highly rated counterparties in these transactions.

Termination Risk

UTOPIA or the counterparty may terminate the swap if either party fails to perform under the terms of the contract. If the swap is terminated, the variable-rate bond will no longer carry a synthetic interest rate. Also, if at the time of the termination, the swaps have a negative fair value, UTOPIA would be liable to the counterparty for an amount equal to the swap's fair value.

**NOTE 13 SUBSEQUENT EVENTS**

In December 2022, UTOPIA issued \$205,335,000 of Telecommunications, and Sales Tax Revenue Refunding Bonds, Series 2022 to refund the Series 2011 A & B bonds, retire the related swaps, and fund the acquisition, construction, and installation of a fiber optic network. Principal payments on the bonds are due in annual installments of \$2,690,000 to \$20,470,000 beginning in 2023 through 2040, with interest at 4.93% to 5.25% due semiannually beginning in fiscal year 2023.

**REQUIRED SUPPLEMENTARY INFORMATION**

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
UTAH RETIREMENT SYSTEMS**

**June 30, 2022**

**Last 10 Measurement Dates \***

<u>Measurement Date: December 31,</u>	<u>Noncontributory System</u>	<u>Contributory Retirement System</u>	<u>Tier 2 Public Employees Retirement System</u>
<u>Proportion of the net pension liability (asset)</u>			
<b>2014</b>	0.2335214%	0.0000000%	0.1133770%
<b>2015</b>	0.2113754%	0.0000000%	0.1462471%
<b>2016</b>	0.2253385%	0.0000000%	0.1541564%
<b>2017</b>	0.2353673%	0.0000000%	0.1387905%
<b>2018</b>	0.2655702%	0.0000000%	0.1269160%
<b>2019</b>	0.2864309%	0.0000000%	0.1228107%
<b>2020</b>	0.3224939%	0.0000000%	0.1673416%
<b>2021</b>	0.3520824%	0.0000000%	0.1707531%
<u>Proportionate share of the net pension liability (asset)</u>			
<b>2014</b>	\$ 1,014,005	\$ -	\$ (3,436)
<b>2015</b>	1,196,065	-	(319)
<b>2016</b>	1,196,065	-	17,196
<b>2017</b>	1,031,215	-	12,237
<b>2018</b>	1,955,586	-	52,118
<b>2019</b>	1,079,520	-	27,621
<b>2020</b>	165,421	-	24,068
<b>2021</b>	(2,016,414)	-	(72,269)
<u>Covered payroll</u>			
<b>2014</b>	\$ 1,734,933	\$ -	\$ 557,276
<b>2015</b>	1,438,880	-	944,950
<b>2016</b>	1,438,880	930	1,264,204
<b>2017</b>	1,498,087	-	1,358,551
<b>2018</b>	1,786,776	-	1,421,924
<b>2019</b>	1,900,543	-	1,705,838
<b>2020</b>	1,925,758	-	2,674,509
<b>2021</b>	2,071,997	-	3,169,697

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
UTAH RETIREMENT SYSTEMS (Continued)**

**June 30, 2022**

**Last 10 Measurement Dates \***

<u>Measurement Date: December 31,</u>	<u>Noncontributory System</u>	<u>Contributory Retirement System</u>	<u>Tier 2 Public Employees Retirement System</u>
<u>Proportionate share of the net pension liability (asset) as a percentage of its covered payroll</u>			
<b>2014</b>	58.45%	0.00%	-0.62%
<b>2015</b>	83.12%	0.00%	-0.03%
<b>2016</b>	83.12%	0.00%	1.36%
<b>2017</b>	68.84%	0.00%	0.90%
<b>2018</b>	109.45%	0.00%	3.67%
<b>2019</b>	56.80%	0.00%	1.62%
<b>2020</b>	8.59%	0.00%	0.90%
<b>2021</b>	-97.32%	0.00%	-2.28%
<u>Plan fiduciary net position as a percentage of the total pension liability (asset)</u>			
<b>2014</b>	90.2%	0.0%	103.5%
<b>2015</b>	87.8%	0.0%	100.2%
<b>2016</b>	87.8%	92.9%	95.1%
<b>2017</b>	91.9%	0.0%	97.4%
<b>2018</b>	87.0%	0.0%	90.8%
<b>2019</b>	93.7%	0.0%	96.5%
<b>2020</b>	99.2%	0.0%	98.3%
<b>2021</b>	108.7%	0.0%	103.8%

*\* The 10-year schedule will be built prospectively. The schedule above is only for the years listed.*

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY**  
**SCHEDULE OF CONTRIBUTIONS**  
**UTAH RETIREMENT SYSTEMS**  
**June 30, 2022**  
**Last 10 Fiscal Years \***

<u>For the fiscal year ended June 30,</u>	<u>Noncontributory System</u>	<u>Tier 2 Public Employees System **</u>	<u>Tier 2 Public Employees DC Only System **</u>
<u>Actuarial Determined Contributions</u>			
<b>2014</b>	\$ 315,590	\$ 63,526	\$ 16,972
<b>2015</b>	299,318	113,880	22,248
<b>2016</b>	264,948	162,226	24,363
<b>2017</b>	254,145	202,004	30,219
<b>2018</b>	322,187	213,849	41,344
<b>2019</b>	344,446	228,267	47,677
<b>2020</b>	350,275	345,174	55,866
<b>2021</b>	370,502	466,319	63,937
<b>2022</b>	385,916	576,416	76,440
<u>Contributions in relation to the contractually required Contributions</u>			
<b>2014</b>	\$ 315,590	\$ 63,526	\$ 16,972
<b>2015</b>	299,318	113,880	22,248
<b>2016</b>	264,948	162,226	24,363
<b>2017</b>	254,145	202,004	30,219
<b>2018</b>	322,187	213,849	41,344
<b>2019</b>	344,446	228,267	47,677
<b>2020</b>	350,275	345,174	55,866
<b>2021</b>	370,502	466,319	63,937
<b>2022</b>	385,916	576,416	76,440
<u>Contribution deficiency (excess)</u>			
<b>2014</b>	\$ -	\$ -	\$ -
<b>2015</b>	-	-	-
<b>2016</b>	-	-	-
<b>2017</b>	-	-	-
<b>2018</b>	-	-	-
<b>2019</b>	-	-	-
<b>2020</b>	-	-	-
<b>2021</b>	-	-	-
<b>2022</b>	-	-	-

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY**  
**SCHEDULE OF CONTRIBUTIONS**  
**UTAH RETIREMENT SYSTEMS (Continued)**  
**June 30, 2022**  
**Last 10 Fiscal Years \***

<u>For the fiscal year ended June 30,</u>	<u>Noncontributory System</u>	<u>Tier 2 Public Employees System **</u>	<u>Tier 2 Public Employees DC Only System **</u>
<u>Covered payroll</u>			
<b>2014</b>	\$ 1,825,271	\$ 454,084	\$ 304,162
<b>2015</b>	1,620,561	762,246	331,080
<b>2016</b>	1,434,475	1,088,035	364,176
<b>2017</b>	1,375,989	1,354,825	451,697
<b>2018</b>	1,744,935	1,415,279	617,996
<b>2019</b>	1,864,896	1,468,902	712,666
<b>2020</b>	1,896,452	2,204,179	835,078
<b>2021</b>	2,005,969	2,951,383	955,711
<b>2022</b>	2,089,422	3,586,906	1,142,589
<u>Contributions as a percentage of covered payroll</u>			
<b>2014</b>	17.29%	13.99%	5.58%
<b>2015</b>	18.47%	14.94%	6.72%
<b>2016</b>	18.47%	14.91%	6.69%
<b>2017</b>	18.47%	14.91%	6.69%
<b>2018</b>	18.46%	15.11%	6.69%
<b>2019</b>	18.47%	15.54%	6.69%
<b>2020</b>	18.47%	15.66%	6.69%
<b>2021</b>	18.47%	15.80%	6.69%
<b>2022</b>	18.47%	16.07%	6.69%

\* The 10-year schedule will be built prospectively. The schedule above is only for the years listed.

\*\* Contributions in Tier 2 include an amortization rate to help fund the unfunded liabilities in the Tier 1 systems. Tier 2 systems were created effective July 1, 2011.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY  
AND RELATED RATIOS**

**June 30, 2022**

**Last 10 Fiscal Years \***

<b>Total OPEB Liability (TOL)</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Service cost at beginning of year	\$ 455,414	\$ 443,225	\$ 294,141	\$ 236,781	\$ 229,884
Interest on TOL plus service cost, less 1/2 benefit payments	75,813	69,846	73,894	61,797	51,455
Changes of benefit terms	(1,827,548)	-	-	-	-
Difference between actual and expected experience	(528,207)	-	(173,543)	(1,917)	-
Changes of assumptions	(840,922)	47,821	722,594	39,715	-
Benefit payments	(15,430)	(5,250)	-	-	-
<b>Net Change in Total OPEB Liability</b>	<b>(2,680,880)</b>	<b>555,642</b>	<b>917,086</b>	<b>336,376</b>	<b>281,339</b>
<b>Total OPEB Liability, Beginning</b>	<b>3,289,853</b>	<b>2,734,211</b>	<b>1,817,125</b>	<b>1,480,749</b>	<b>1,199,410</b>
<b>Total OPEB Liability, Ending</b>	<b>\$ 608,973</b>	<b>\$ 3,289,853</b>	<b>\$ 2,734,211</b>	<b>\$ 1,817,125</b>	<b>\$ 1,480,749</b>
<b>Covered-employee Payroll</b>	<b>\$ 4,997,622</b>	<b>\$ 4,863,866</b>	<b>\$ 4,722,200</b>	<b>\$ 3,563,547</b>	<b>\$ 3,459,754</b>
<b>Total OPEB Liability as a Percentage of Covered-employee Payroll</b>	<b>12.19%</b>	<b>67.64%</b>	<b>57.90%</b>	<b>50.99%</b>	<b>42.80%</b>

\* The 10-year schedule will be built prospectively. The schedule above is only for the years listed.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
For the Year Ended June 30, 2022**

**RSI NOTE 1 PENSION PLAN CHANGES IN ASSUMPTIONS**

The investment return assumption was decreased by 0.10% to 6.85% for used in the January 1, 2021 actuarial valuation. This assumption change was based on analysis performed by the actuary and adopted by the Utah State Retirement Board. In aggregate, this assumption change resulted in a \$509 million increase in the Total Pension Liability, which is about 1.3% of the Total Pension Liability as of December 31, 2020. The demographic assumptions were reviewed and updated in the January 1, 2020 actuarial valuation and are currently scheduled to be reviewed in the year 2023.

**RSI NOTE 2 CHANGES IN OPEB LIABILITY**

The actuarial valuation calculating the total net OPEB liability, deferred outflows and inflows of resources related to OPEB, and OPEB expense for the year ended June 30, 2022, was determined using the following actuarial methods and assumptions:

Actuarial cost method.....	Entry Age	
Amortization method.....	Level Percentage of Payroll	
Salary Increases.....	2.75%	
Discount rate.....	3.54%, net of investment expense, based on Bond Buyer 20 Bond Index	
Health care trend rates.....	4.00%	
Retirees' share of cost.....	Retiree's pay 20% of the medical and dental premiums	
Inflation.....	2.50%	
Mortality .....	Society of Actuaries Pub-2010 Mortality for Active Employees with MP-2019 Projection to 2025	
Pre-retirement turnover.....	<u>Years of Service</u>	<u>Annual Probability of Termination</u>
	Under 5	6.00%
	5 to 9	4.50%
	10 to 14	3.00%
	15+	2.50%

**RSI NOTE 3 OPEB PLAN FUNDING**

The OPEB plan does not have assets accumulated in a trust to meet the required needs of this plan. The Board of UTOPIA has determined to fund the benefits on a “Pay-As-You-Go” basis.